CITY OF ROCHESTER HILLS



SEVEN YEAR FINANCIAL FORECAST For Fiscal Years 2013 – 2019

INTRODUCTION

PURPOSE OF THE FORECAST

We are once again presenting City Council with a Seven Year Financial Forecast, which is a movement from our normal Five Year Financial Forecast. With the City now producing three year budgets it seemed appropriate that we do a seven year forecasts since two of our forecast years are now contained in our three year budget document.

The City's Financial Forecast was developed and refined to give City Administration and City Council a forward look at the City's revenues and expenditures based on a set of future assumptions. The forecast is intended to identify financial trends, shortfalls, and issues so the City can *proactively* address them rather than be forced into a *reactive posture* i.e. to prevent surprises. The forecast is built based on the City's *current* service levels, programs and policies and what those service levels will look like based on the assumptions used. It also provides a snapshot of what the future will look like, based on the decisions that have already been made, and helps to clarify financial areas needing attention.

<u>The Seven Year Financial Forecast is not intended to be a budget, a proposed spending plan or a policy recommendation.</u> As the name implies, this process is a forecast not a plan. The Financial Forecast is not intended to be a comprehensive financial plan for achieving City Council adopted objectives. *It is a forecast, based on certain assumptions, of what our financial position could be if current service levels, programs or policies are continued.*

The Financial Forecast also sets the stage for budget development, aiding Department Directors, the Mayor and City Council in establishing priorities and allocating resources appropriately. This year's forecast addresses the current economic conditions being felt both within our community, the state and the nation. The forecast will help identify economic outcomes and their affects on the City's revenues and the level of services and programs the City will be able to deliver within those forecasted revenue streams.

It should also be noted that the City does forecast the effects the assumptions will have on its Water and Sewer (Enterprise) Fund but, since the nature of this fund is to set rates at levels to cover operating expenses, the forecast is used more for assisting the Water and Sewer Technical Review Committee than in setting service levels.

KEY ISSUES AFFECTING THE ASSUMPTIONS DRIVING THE FORECAST

The Financial Forecast is based on a set of assumptions regarding what is anticipated to happen to the local, regional, state and national economy over the next several years. Those assumptions are applied to the City's revenues and expenditures, which in turn highlight the City's ability to deliver services and programs in the near future at current levels.

ECONOMIC ASSUMPTIONS

The Financial Forecast is assuming moderation of the economic downturn, but at a lesser degree, for fiscal years 2013, 2014 and 2015. We anticipate a flatting and then a very modest recovery to begin in fiscal year 2016. Here's a list of issues affecting the economy and the City's ability to generate revenues to deliver its services:

- Reaching the bottom of the downturn in citywide taxable values
- Moderation in funding from the state;
- A somewhat tight credit market;
- Improving unemployment levels (City, County and State); and
- To some extent, improving consumer confidence.

Housing Market Downturn

The housing market slowdown, believed to have started in 2006, is beginning to show sign of lessening and the City Assessor is estimating that it will continue into FY2015. The housing downturn has put pressure on the City's taxable values, which, from our current estimates, will continue until fiscal year 2015.

Funding from the State

The City receives funding from the State in two areas. The first is a share of Sales Tax collections (commonly know as State Shared Revenue). Based on the City's population growth from the 2010 census data, the City will be receiving a larger part of that revenue source. In addition, the State is seeing increased Sales Tax collections which we will share in.

The second is our share of gas and weigh tax (commonly know as ACT 51 funding). Generally, as the economy grows normally you would see growth in our share of Gas and Weigh Tax as people and businesses drive more and use more gasoline but with gasoline prices relatively high and the cost of gas taking a bigger share of consumers and business's budgets, we don't expect to see much growth, if any, in our share of Gas and Weigh Taxes.

Overall, we expect modest growth in our funding from the State.

Tight Credit Market

A tight credit market is seen as continuing in this forecast which makes it difficult for owners of small businesses, across the country, to get financing. A continuing tight credit market also makes it difficult for those that want and can afford to buy a home to be able to do so.

Unemployment Levels

For several months now, we have been seeing improving unemployment news. The U.S. Bureau of Labor Statistics recently reported that the City of Rochester Hills unemployment level had moved to 4.8% (down from a high of 8.7% in July, 2009). During that same period the US seasonally adjusted unemployment rate had moved to 8.3% (down from a high of 9.7% in July, 2009) the State of Michigan moved to 9% (down from a high of 14.8% in July, 2009) and Oakland County moved to 8.2% (down from 14.5% in July, 2009). Unemployment levels are improving, but still need further improvement before consumer confidence will improve.

Consumer Driven Recession

Consumer spending is a key driver for business activity and local revenue generation. Consumer spending comprises about two-thirds of the U.S. economy. As consumers face continued unemployment and home equity losses, they are holding tight on spending. Consumer confidence has been at historic lows for several years but there appears to be some light at the end of the tunnel and consumers seem to feel more comfortable about their future. However, higher gasoline and food costs are putting a damper on their household budgets thus stalling any increases in spending.

Key Forecasting Points

The City's Financial Forecast is based on maintaining current programs, services and policies as amended in the current 2012 budget. It then focuses on <u>key</u> revenue and expenditure data points and applies assumptions of the future on those key data points. The forecast does not try to forecast every data point but focuses on the items that are strategic to the City's ability to delivery services, programs and policies.

Revenues

The <u>key</u> revenue points measured and forecasted by the City include:

• Taxable Values

Working with the City's Assessor, changes in taxable values are multiplied against current assessments and millage rates to forecast property tax revenue.

Interest Rates

Working with the City Treasurer, estimated interest rates are applied against current investable balances to forecast future interest income revenue.

Current Millage Rates remain unchanged

Assumptions are also applied on current millage rates (with or without changes) and assumptions on renewals.

New or Replacement Millage introduced

We also make the assumption that no new or replacement millage will be introduced to fill funding gaps.

State Shared Revenue

Working off the Michigan Department of Treasury web site, our current collection experience and with general knowledge from the public domain, we also incorporate an adjustment factor for state shared revenue. With the release of the 2010 census data, we have incorporated the effects of that information on our revenue sharing forecast.

Act 51 Revenue

Much like state shared revenue, we also incorporate a forecast for Act 51 revenue (gas and weight tax) a key funding source for Major and Local roads.

Assumptions used in the May, 2012 Forecast:

• Taxable Values

- o -0.69% for FY2013
- o -0.25% for FY2014
- o +0.75% for FY2015
- o +1.00% for FY2016
- o +1.00% for FY2017
- o +2.00% for FY2018
- o +2.00% for FY2019

Interest Rates

- o .35% for FY2013
- o .60% for FY2014
- o 1.2% for FY2015
- o 2.0% for FY2016
- o 2.6% for FY2017-2019

New or Replacement Millage introduced

o NONE

State Shared Revenue

- o 1.0% for FY2013
- o 1.0% for FY2014
- o 1.0% for 2015 to FY2019

Act 51 Revenue

o 0.00% for FY2013 to FY2019.

• Current Millage Rates remain unchanged

 Expiring millage(s) are renewed or where allowed, millage(s) moved to their Headlee Limit to meet operating needs provided that change does not increase the City's total millage rate spread from the year before.

Expenditures

Just like Revenues we also forecast expenditures. The <u>key</u> expenditure points measured and forecasted by the City include:

Salary and Wages

Current agreements with union and non-union groups are used to forecast salary and wage changes. Where no agreements are available or the City is in union discussion, either current levels are used or the current direction of those discussions may be used.

Changes in the Number of Employees

Any <u>planned</u> changes, for the future, if known, are incorporated into the forecast.

Health Care and other Fringe Benefits

Working with the City's health consultant, Human Resource Department and based on the City's recent health care experience, future health care costs are forecasted. We use the increase, based on the city's <u>base</u> plan, to forecast *all* health care costs.

Pension (City's Share) Change

Any planned changes in the City's share of pension contributions are incorporated into the forecast.

Inflation

This forecast incorporates the Detroit CPI percentage presented in the April 26, 2012 Oakland County Economic Outlook Forecast. This percentage is applied against other expenditures, including Capital Projects, within the City's current budgets.

Sheriff Contract

Working on the advise of the Business Manager from the Sheriff's office, an estimate of future cost increases in the Sheriff's contract are forecasted.

Assumptions used in the May, 2012 Forecast:

- Salary and Wages
 - o 1.0% for FY2013
 - o 0.0% for FY2014 to FY2019.
- Changes in Number of Employees
 - o None
- Health Care and other Fringe Benefits
 - o +9.00% for FY2013 to FY2019.
- Pension (City Share) Change
 - o None
- Inflation
 - o General Citywide Inflation: Percent Change = +2.20%
 - Capital Project Inflation: Percent Change = +2.20%
 Estimate provided by 2012 Oakland County Economic Outlook
- Sheriff Contract
 - +3.00% for FY2013 to FY2019
 Estimate provided by Business Manager, Oakland County Sheriff Office

THE FORECAST

With assumptions on both the economy and the key forecasting data points in place, let's look at the forecast at the fund level.

GENERAL FUND

Model Updated May 3, 2012	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
101 - General Fund									
City Taxes	\$ 11,772,782	\$ 10,980,880	\$ 11,391,830	\$ 11,363,810	\$ 11,449,030	\$ 11,458,910	\$ 11,467,870	\$ 11,588,970	\$ 11,710,340
Licenses & Permits	2,455,256	1,906,580	2,108,400	2,108,400	2,108,400	2,108,400	2,108,400	2,108,400	2,108,400
Intergovernmental Revenue	5,169,261	4,531,850	5,231,000	5,282,000	5,333,510	5,385,540	5,438,090	5,491,160	5,544,760
Interfund Charges	3,544,884	4,010,640	4,010,640	4,010,640	4,010,640	4,050,740	4,091,260	4,132,160	4,173,500
Service Charges	1,715,452	1,527,820	1,572,640	1,574,130	1,578,280	1,583,620	1,589,170	1,594,910	1,600,870
Fines & Forfeitures	501	8,000	8,000	8,000	8,000	8,120	8,240	8,360	8,490
Investment Earnings	110,014	155,100	108,820	186,480	377,580	629,410	818,340	819,920	821,500
Other Revenue	151,396	126,530	81,530	81,530	81,530	126,530	81,530	81,530	81,530
Transfer-In	46,880	66,660	30,260	23,540	27,320	36,370	48,090	56,420	55,570
101 - General Fund	\$ 24,966,424	\$ 23,314,060	\$ 24,543,120	\$ 24,638,530	\$ 24,974,290	\$ 25,387,640	\$ 25,650,990	\$ 25,881,830	\$ 26,104,960
101 - General Fund]								
Personnel Services	\$ 9,166,838	\$ 9,603,660	\$ 9,804,380	\$ 9,924,340	\$ 10,055,180	\$ 10,250,300	\$ 10,410,340	\$ 10,584,220	\$ 10,773,110
Operating Supplies	235,734	309,110	284,290	275,290	287,790	278,570	293,130	283,850	298,570
Professional Services	1,254,759	1,369,610	1,363,380	1,353,690	1,351,690	1,355,030	1,374,470	1,377,940	1,397,680
Interfund Charges	1,951,889	2,310,410	2,310,450	2,310,490	2,310,530	2,333,650	2,356,970	2,380,500	2,404,310
Other Expenses	242,346	189,600	180,840	188,350	188,720	190,910	193,140	195,410	197,710
Capital Outlay	-		-	-	-		-	-	
Debt Service	-	٠	-		-		-	•	-
Transfer Out	6,497,011	8,584,380	10,599,780	10,586,370	10,780,380	10,979,180	11,022,940	11,059,910	11,033,580
101 - General Fund	\$ 19,348,578	\$ 22,366,770	\$ 24,543,120	\$ 24,638,530	\$ 24,974,290	\$ 25,387,640	\$ 25,650,990	\$ 25,881,830	\$ 26,104,960

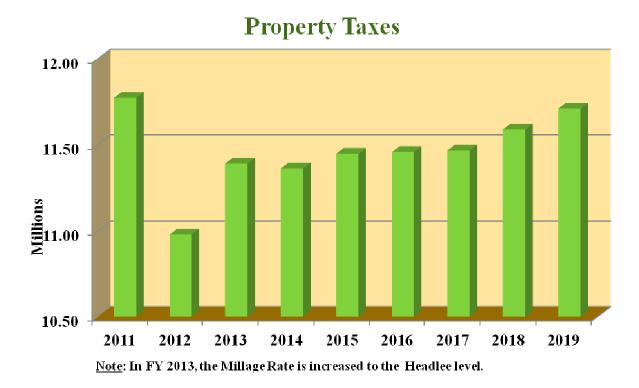
It should be noted that the City's forecasting model, used in forecasting General Fund, forces expenditures to equal revenues (as best as we can). To be able to achieve that goal, the forecast (for General Fund) reduces the amount being transferred to other funds. Until just recently, there were three funds that generally received a majority of transfers from General Fund: Special Police Fund, Local Street Fund and the Water Resource Fund but over the last couple of budget years, the budgets, adopted by City Council, have removed General Fund's support of the Water Resource Fund. We have adjusted our model to only use the Local Street Fund in this forced balancing exercise.

In this forced balancing model, the Local Street Fund was chosen as the safety valve because the transfer to that fund was not funding a contract, like the transfer to the Special Police Fund, and the transfer made to that fund, by General Fund, was large enough to accomplish our forced balancing goal.

<u>For this presentation</u>, we have adjusted our current forecasting model so that General Fund makes at least a transfer to Local Street Fund large enough to make sure that the Local Street Fund can have enough revenue to cover **annual maintenance costs**. But as seen by this forced balance approach General Fund is also able to transfer to the Local Street Fund additional funds for some limited reconstruction projects for Local Streets.

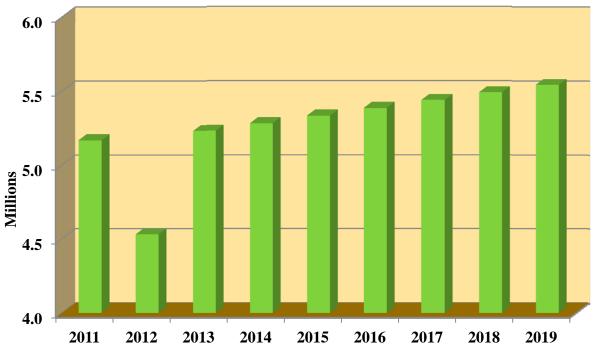
Based on the assumptions discussed above and the adjustment to the model for the General Fund, the forecast gives a better picture of the City's General Fund.

Let's now take a closer look at future revenue sources in General Fund. As the charts show, property tax revenues decrease from years 2011 and 2012, level out in year 2013 and 2014 and show a modest increase in 2015 to 2019.



The General Fund's other major revenue source is state shared revenue. As the graph shows, the City's recent positive news on the 2010 census is reflected by growth in this revenue source.

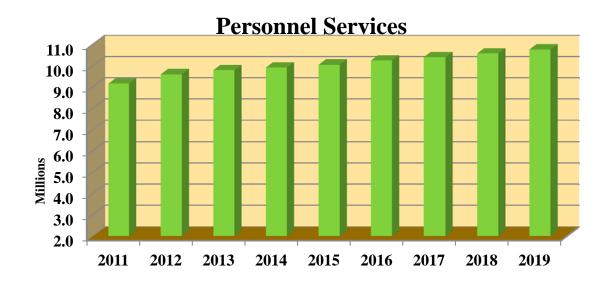
State Shared Revenue

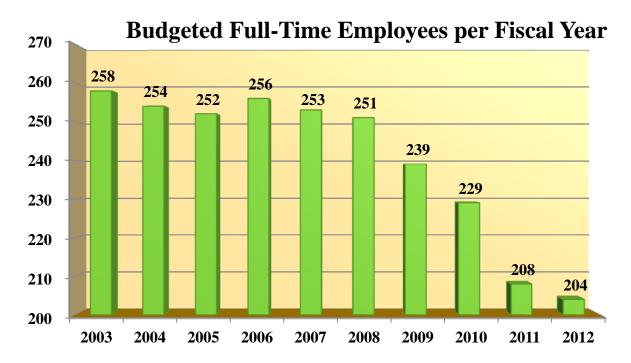


Note: FY 2012 State Shared Revenue will be adjusted in 2nd qtr budget amendment to at least \$5 million

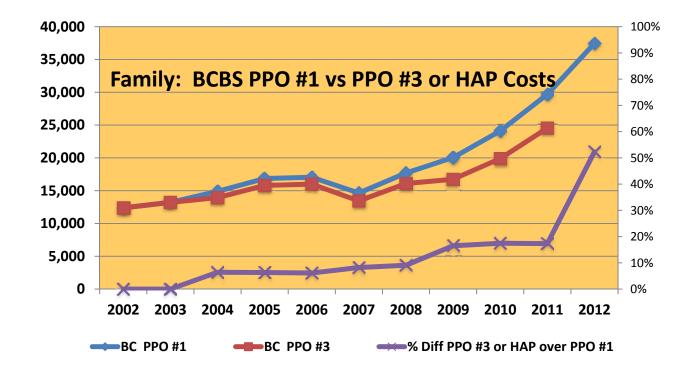
Now let's turn our attention to General Fund's expenditure side.

As the following personnel chart shows, personnel costs, because of forecasted increases in health care costs, increase for each of the forecasted years even through the City's staff size has been downsized by over 20% as compared to 2006 levels.



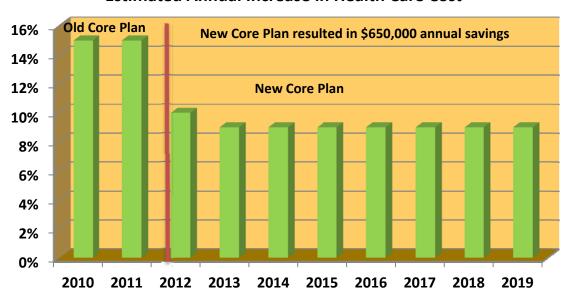


For a number of years, the City has been working on controlling the escalating cost of health care. As the following chart shows, since 2003 the City has been re-designing its health care plan by changing deductables, co-pays and coverage, shifting some of those responsibilities to employees. Had the City not moved in this direction, the City would have paid almost 18% more in 2011 and over 52% more in 2012 for health care premimuims.



The City's most recent plan re-design, included a change in the City's core health care plan, which produced immediate savings of approximately \$650,000 in the 2012 budget and will be a continuing savings going forward in future budget years. However, just like all health care programs, increases in health care costs are estimated to eat into those savings each year going forward. The estimates used for annual increases for the new core plan are based on a 7 year average of their premiums. Increases on the old core plan were based on actual City based results.

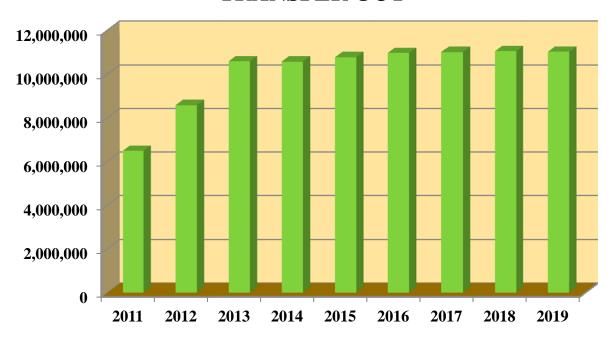




Transfers to other funds increase each year going forward. The larger increases in this area are all related to the funding needs of the Special Police Fund and the Local Road Fund for maintenance related activity and some *limited* reconstruction work. All other transfers remain fairly consistent.

	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
990 - Transfer Out				,					
Major Roads	\$ 313,951	\$ 293,500	\$ 291,340	\$ 290,610	\$ 292,790	\$ 295,710	\$ 298,670	\$ 304,650	\$ 310,740
Local Streets	1,356,670	2,902,440	4,730,640	4,475,910	4,464,390	4,395,574	4,209,760	4,012,290	3,774,510
Special Police	4,111,730	4,724,790	4,894,150	5,156,200	5,358,880	5,619,600	5,842,840	6,067,230	6,268,480
Capital Improve. Fund	165,000	165,000	185,000	165,000	165,000	165,000	165,000	165,000	165,000
Facilities (Common Area)	353,330	398,920	398,920	398,920	398,920	402,910	406,940	411,010	415,120
Supple Retiree Health Trust	196,330	99,730	99,730	99,730	99,730	99,730	99,730	99,730	99,730
E.D.C.	-	-	-	-	670	656	-	-	-
TRANSFER OUT	\$ 6,497,011	\$ 8,584,380	\$ 10,599,780	\$ 10,586,370	\$ 10,780,380	\$ 10,979,180	\$ 11,022,940	\$ 11,059,910	\$ 11,033,580

TRANSFER OUT

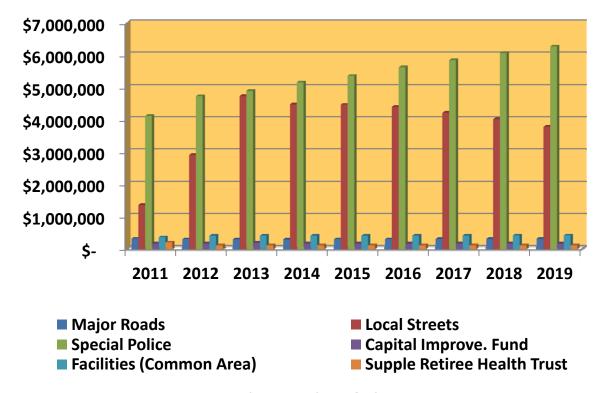


Over 40% of all revenue collected in General Fund is transferred to other funds to support their activities and services.



The above charts show just how quickly the needs of the Special Police Fund and the Local Street Fund increase over the next several years and the pressure it puts on the General Fund.

Here's a more detailed look at the **Transfer-Out section of General Fund**:



Important take away based on the forecast for this fund:

- Over 40% of all revenue collected in General Fund is transferred to other funds to support their activities and services.
- The fund is fiscally sound following current budget policies and the structure used in the financial model. The fiscal soundness comes by reductions in General Fund transfers to Local Streets, Water Resources and possibility, in the future, Police services if further General Fund expense to revenue balancing is needed.

MAJOR ROAD FUND

Model Updated May 3, 2012	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
City Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses & Permits	٠	-	-	-	-	-	-	-	-
Intergovernmental Revenue	\$ 4,183,453	2,838,570	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000
Interfund Charges	18,589	24,000	20,000	20,000	20,000	20,010	20,020	20,030	20,040
Service Charges	190,209	204,500	184,500	166,500	150,300	135,720	122,600	110,790	100,160
Fines & Forfeitures	•	-	-	-	-	-	-	-	-
Investment Earnings	78,512	108,100	49,150	77,420	148,110	170,960	144,700	170,660	194,240
Other Revenue	86,841	35,500	35,500	35,500	35,500	35,500	35,500	35,500	35,500
Transfer-In	513,951	493,500	1,258,920	490,610	492,790	495,710	498,670	504,650	510,740
202 - Major Road Fund	\$ 5,071,554	\$ 3,704,170	\$ 4,548,070	\$ 3,787,860	\$ 3,833,630	\$ 3,814,100	\$ 3,725,710	\$ 3,705,660	\$ 3,683,470
202 - Major Road Fund									
Personnel Services	\$ 805,888	\$ 821,320	\$ 850,620	\$ 862,800	\$ 876,070	\$ 890,490	\$ 906,760	\$ 924,430	\$ 943,620
Operating Supplies	161,442	224,520	206,520	206,520	206,520	208,590	210,680	212,790	214,930
Professional Services	318,417	301,780	271,780	311,780	271,780	314,550	277,050	320,030	282,430
Interfund Charges	703,762	726,500	736,840	737,500	738,170	745,880	753,690	761,570	769,550
Other Expenses	1,733	2,300	2,300	2,300	2,200	2,320	2,340	2,360	2,380
Capital Outlay	2,362,406	1,866,700	2,530,260	1,505,000	5,184,140	4,678,700	672,420	713,670	662,250
Debt Service	ì	-	-				-	-	-
Transfer Out	1,144,410	1,361,250	1,087,500	725,000	362,500	-	-	•	-
202 - Major Road Fund	\$ 5,498,058	\$ 5,304,370	\$ 5,685,820	\$ 4,350,900	\$ 7,641,480	\$ 6,840,530	\$ 2,822,940	\$ 2,934,850	\$ 2,875,160

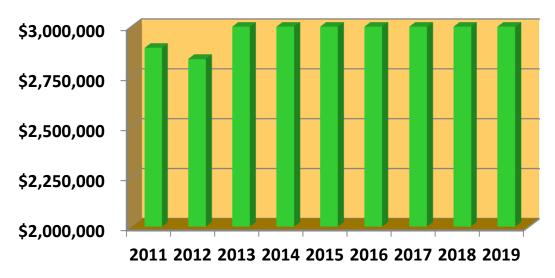
In the Transfer out area, you will notice that the Major Road fund will going through a phase out process related to its transfer to Local Roads. This decision will be discussed in more detail under the Local Street Fund but generally the need for Major Roads to make the transfer becomes less in future years.

Capital Outlay in the model is based on the CIP. The CIP will be revised as project(s) get updated time frames, costs and city share requirements. Projects slated for 2014, 2015 and 2016 will be revised as we get closer to those years and will most likely be extended and better balanced out into the future. It is not our intent to let the fund balance become fully depleted.

Model Updated May 3, 2012	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
EXCESS OF REVENUE OVER									
(UNDER) EXPENDITURES	(426,504)	(1,600,200)	(1,137,750)	(560,870)	(3,794,780)	(2,982,630)	998,550	906,780	985,520
BEGINNING FUND BALANCE	16,068,191	15,641,687	14,041,487	12,903,737	12,342,867	8,548,087	5,565,457	6,564,007	7,470,787
ENDING FUND BALANCE	15,641,687	14,041,487	12,903,737	12,342,867	8,548,087	5,565,457	6,564,007	7,470,787	8,456,307



Gas and Weigh Tax



We see little to no growth in Gas and Weigh Taxes any time soon which is a major revenue source for both Major and Local Streets.

Important take away based on the forecast for this fund:

- Receives more in Act 51 funds than it needs for maintenance costs
- The portion of that difference it receives in Act 51 funding and what the fund needs for maintenance costs will be transferred to Local Road Fund to be used for maintenance and operations. The fund will be phasing out this transfer over the next three forecasted years
- The fund's fund balance is used for construction projects and should last for a while with good prioritization of capital projects.

LOCAL STREET FUND

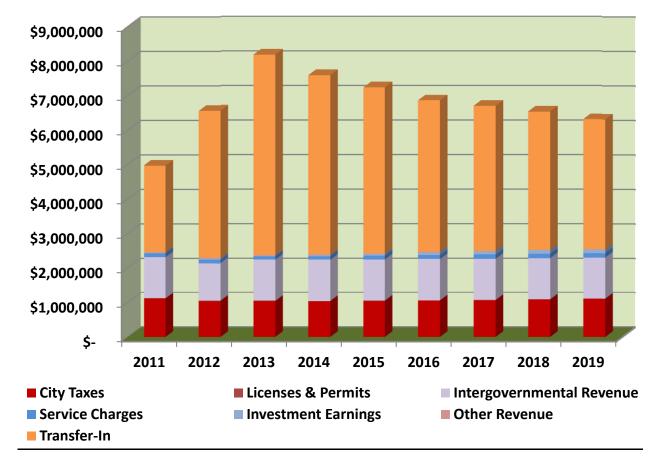
The Local Street Fund has many challenges. Its biggest challenge is it does not have enough dedicated revenue to *maintain* its roads system in a safe and passable condition and must rely on the help of other funds. We have approached this funding challenge much like a four legged stool. Where ACT 51 funding provides 26%, Local Street millage provides 23%, Major Roads provides 23% and General Fund makes up the difference or 28%. General Fund will also be providing some limited funding for reconstruction activity.



Model Updated May 3, 2012	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
203 - Local Street Fund									
City Taxes	\$ 1,114,870	\$ 1,043,490	\$ 1,037,490	\$ 1,034,910	\$ 1,042,660	\$ 1,052,630	\$ 1,062,700	\$ 1,083,480	\$ 1,104,680
Licenses & Permits	6,925	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000
Intergovernmental Revenue	1,191,107	1,087,050	1,192,000	1,192,000	1,192,000	1,192,000	1,192,000	1,192,000	1,192,000
Interfund Charges				-					
Service Charges	114,438	98,820	102,600	107,150	111,630	116,010	120,610	125,440	130,510
Fines & Forfeitures									
Investment Earnings	11,930	40,770	16,720	26,320	48,650	80,900	105,170	105,170	105,170
Other Revenue	34,904	17,910	6,330	15,060	220	10,000		10,000	
Transfer-In	2,501,080	4,263,690	5,818,140	5,200,910	4,826,890	4,395,574	4,209,760	4,012,290	3,774,510
203 - Local Street Fund	\$ 4,975,254	\$ 6,561,730	\$ 8,183,280	\$ 7,586,350	\$ 7,232,050	\$ 6,857,114	\$ 6,700,240	\$ 6,538,380	\$ 6,316,870
203 - Local Street Fund									
Personnel Services	\$ 1,305,775	\$ 1,625,490	\$ 1,684,980	\$ 1,712,260	\$ 1,741,940	\$ 1,778,950	\$ 1,815,470	\$ 1,855,130	\$ 1,898,200
Operating Supplies	318,347	392,340	394,840	394,840	394,840	398,790	402,790	406,830	410,910
Professional Services	152,341	203,550	173,550	203,550	173,550	205,580	175,280	207,630	177,030
Interfund Charges	1,208,619	1,676,510	1,687,070	1,689,750	1,692,490	1,710,810	1,729,340	1,748,070	1,767,040
Other Expenses	136,236	113,690	118,020	123,650	129,500	135,710	142,230	149,070	156,250
Capital Outlay	761,636	2,002,500	3,569,970	2,837,700	2,464,840	1,982,058	2,123,108	2,171,650	1,907,440
Debt Service		-		-	-				
Transfer Out	550,280	547,650	554,850	624,600	634,890	645,216	312,022		
203 - Local Street Fund	\$ 4,433,233	\$ 6,561,730	\$ 8,183,280	\$ 7,586,350	\$ 7,232,050	\$ 6,857,114	\$ 6,700,240	\$ 6,538,380	\$ 6,316,870

Local Street's Dependence on Other Funds

Model Updated May 3, 2012		2011	2012		2013	2014	2015	2016	2017	2018	2019
		Actual	1st Qtr		Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
Transfer In - General Fund	\$	1,356,670	\$ 2,902,440	\$	\$ 4,730,640	\$ 4,475,910	\$ 4,464,390	\$ 4,395,574	\$ 4,209,760	\$ 4,012,290	\$ 3,774,510
Transfer In - Major Roads	П	1,144,410	1,361,250)	1,087,500	725,000	362,500				



As the graph shows, Local Roads depends on over 50% of the funding it needs to perform *maintenance* from other Funds (General and Major). It is important to remember that there is only *limited* funding provided for subdivision road reconstruction activity. Any major reconstruction activity will need a new funding source.

Important take away based on the forecast for this fund:

- The fund does not receive enough Act 51 (Gas Tax) funding to cover its maintenance costs.
- The only dedicated funding sources for Local Roads is Act 51 funding and the recently voter approved Local Street millage.
- There is only a limited funding source available for the reconstruction of subdivision (Local) streets.

Fire Fund

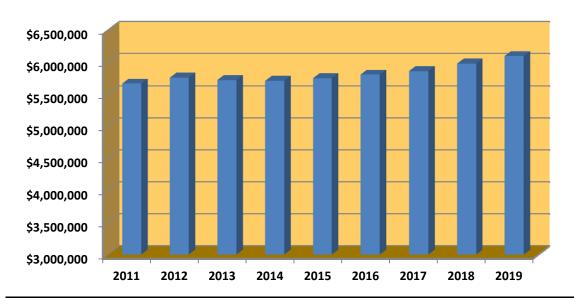
Model Updated May 3, 2012	2011		2012	2013	2014	2015	2016	2017	2018	2019
	Actual		1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
206 - Fire Operating Fund						•	•			•
City Taxes	\$ 5,667,	027	\$ 5,759,010	\$ 5,722,990	\$ 5,708,730	\$ 5,751,440	\$ 5,807,130	\$ 5,863,440	\$ 5,978,820	\$ 6,096,560
Licenses & Permits	5,	350	8,000	8,000	8,000	8,000	8,000	8,000	8,000	8,000
Intergovernmental Revenue		-		٠				٠		
Interfund Charges		-								
Service Charges	1,480,	284	1,528,250	1,527,250	1,527,250	1,527,250	1,542,710	1,558,340	1,574,130	1,590,090
Fines & Forfeitures	3,	621	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000
Investment Earnings	17,	358	37,300	22,280	40,360	84,560	148,620	204,280	217,280	231,680
Other Revenue	34,	561	2,000	2,000	2,000	2,000	1,500	1,500	1,500	1,500
Transfer-In	9,	470	5,950	5,950	5,950	5,950	5,950	5,950	5,950	5,950
206 - Fire Operating Fund	\$ 7,217,	671	\$ 7,345,510	\$ 7,293,470	\$ 7,297,290	\$ 7,384,200	\$ 7,518,910	\$ 7,646,510	\$ 7,790,680	\$ 7,938,780
206 - Fire Fund										
Personnel Services	\$ 4,865,	125	\$ 4,885,820	\$ 4,960,640	\$ 5,004,390	\$ 5,052,000	\$ 5,124,600	\$ 5,185,080	\$ 5,250,580	\$ 5,321,560
Operating Supplies	94,	896	92,050	88,050	88,050	88,050	88,950	89,850	90,760	91,670
Professional Services	314,	947	343,500	327,700	332,050	339,050	343,260	350,130	359,720	364,460
Interfund Charges	1,355,	094	1,477,650	1,452,650	1,476,650	1,452,650	1,467,190	1,481,870	1,496,690	1,511,660
Other Expenses	83,	118	69,610	64,220	64,220	64,220	64,600	64,980	65,360	65,740
Capital Outlay		-]								
Debt Service		-								
Transfer Out	65,	160	33,120	33,120	33,120	33,120	33,120	33,120	33,120	33,120
206 - Fire Fund	\$ 6,778,	340	\$ 6,901,750	\$ 6,926,380	\$ 6,998,480	\$ 7,029,090	\$ 7,121,720	\$ 7,205,030	\$ 7,296,230	\$ 7,388,210

Note: In FY 2012 the Fire Fund Millage was raised to its Headlee Max of 1.9564. The increase was needed to support current service level delivery.

	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
EXCESS OF REVENUE OVER	`								
(UNDER) EXPENDITURES	\$ 439,331	\$ 443,760	\$ 367,090	\$ 298,810	\$ 355,110	\$ 397,190	\$ 441,480	\$ 494,450	\$ 550,570
BEGINNING FUND BALANCE	\$ 2,634,009	\$ 3,073,339	\$ 3,517,099	\$ 3,884,189	\$ 4,182,999	\$ 4,538,109	\$ 4,935,299	\$ 5,376,779	\$ 5,871,229
ENDING FUND BALANCE	\$ 3,073,339	\$ 3,517,099	\$ 3,884,189	\$ 4,182,999	\$ 4,538,109	\$ 4,935,299	\$ 5,376,779	\$ 5,871,229	\$ 6,421,799

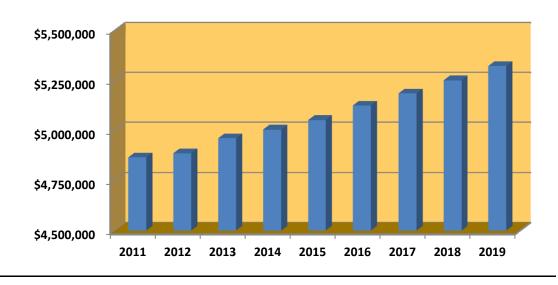
As you can see the stabilization of taxable values have greatly improved the out look of the Fire Fund. Last year at this time, we were concerned that starting in FY 2014 and beyond the Fire Fund millage would not be able to support the Fire operation and that by FY2017 their fund balance would not be in conformance with our Fund Balance policy. That is now not the case with the latest estimates of Taxable Value changes provided by the City Assessor.

City Taxes



In FY 2012, Fire Fund Millage is raised to its Headlee level a move that was needed to support current service level delivery.

Personnel Services



Like all funds, future increases in health care costs are driving increases in Personnel Costs

Important take away based on the forecast for this fund:

- In FY2012, millage rate needed to be at the Headlee limit to be able to fund current service delivery levels.
- With the stabilization of Taxable Values, the Fire Fund is able to support current service delivery levels.

Special Police Fund

Model Updated May 3, 2012	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
207 - Special Police Fund									
City Taxes	\$ 3,803,958	\$ 3,556,850	\$ 3,536,530	\$ 3,527,730	\$ 3,554,100	\$ 3,588,050	\$ 3,622,380	\$ 3,693,210	\$ 3,765,460
Licenses & Permits	•			•		•	•		
Intergovernmental Revenue	285,450	281,140	288,650	296,370	304,330	312,530	320,980	329,680	338,640
Interfund Charges	•	•	•	-	•	•	•		
Service Charges	193,524	159,700	163,040	166,480	170,020	173,670	177,430	181,300	185,280
Fines & Forfeitures	421,300	371,000	371,000	371,000	371,000	371,000	371,000	371,000	371,000
Investment Earnings	7,663	17,070	8,590	14,700	29,560	13,890	18,060	18,060	18,060
Other Revenue	3,432						-	-	
Transfer-In	4,111,730	4,724,790	4,894,150	5,156,200	5,358,880	5,619,600	5,842,840	6,067,230	6,268,480
207 - Special Police Fund	\$ 8,827,057	\$ 9,110,550	\$ 9,261,960	\$ 9,532,480	\$ 9,787,890	\$ 10,078,740	\$ 10,352,690	\$ 10,660,480	\$ 10,946,920
207 - Special Police									
Personnel Services	\$ 196,990	\$ 216,740	\$ 216,110	\$ 219,330	\$ 222,840	\$ 226,630	\$ 230,790	\$ 235,310	\$ 240,240
Operating Supplies	10,501	16,500	17,500	17,500	17,500	17,680	17,860	18,040	18,220
Professional Services	7,926,709	8,313,220	8,508,430	8,763,580	9,026,380	9,297,100	9,575,940	9,863,140	10,158,960
Interfund Charges	182,241	184,330	184,330	184,330	184,330	186,180	188,040	189,920	191,820
Other Expenses	38,285	21,920	10,400	10,510	10,510	10,620	10,730	10,840	10,950
Capital Outlay	-	-	-	-	-	-	-	-	-
Debt Service	-	-	-	-	-	-	-	-	-
Transfer Out	341,221	357,840	325,190	337,230	326,330	340,530	329,330	343,230	326,730
207 - Special Police	\$ 8,695,946	\$ 9,110,550	\$ 9,261,960	\$ 9,532,480	\$ 9,787,890	\$ 10,078,740	\$ 10,352,690	\$ 10,660,480	\$ 10,946,920

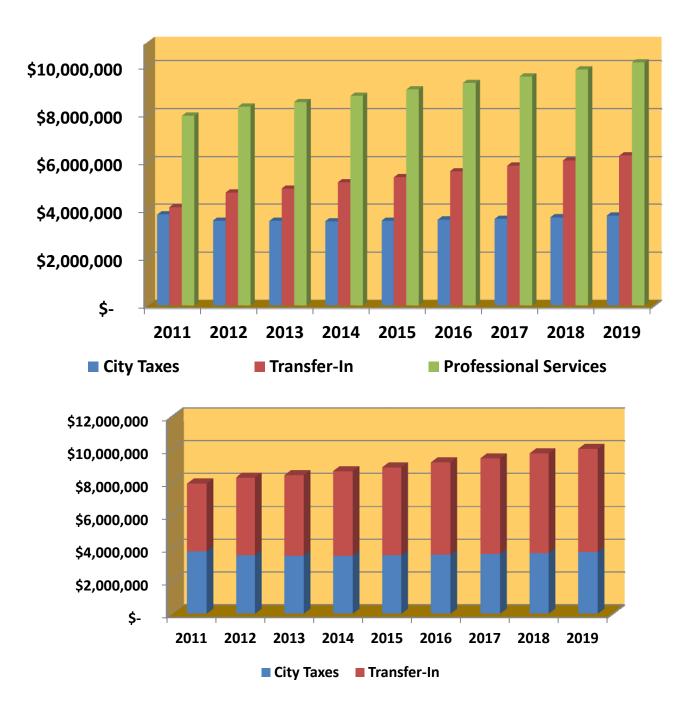
Now that the Police and Road Technical Committee has presented its recommendation(s) to City Council it seemed appropriate that we look at the cost of police services, for the 10 year ballot period starting in FY 2015 (2015-2024), suggested by the committee in one of their recommendations.

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Model Updated May 3, 2012	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
	Actual	1st Qtr	Projected	Projected	Projected	Estimated								
207 - Special Police Fund														
City Taxes	\$ 3,803,958	\$ 3,556,850	\$ 3,536,530	\$ 3,527,730	\$ 3,554,100	\$ 3,588,050	\$ 3,622,380	\$ 3,693,210	\$ 3,765,460	\$ 3,839,210	\$ 3,914,444	\$ 3,992,711	\$ 4,072,540	\$ 4,153,953
Licenses & Permits	-	-												
Intergovernmental Revenue	285,450	281,140	288,650	296,370	304,330	312,530	320,980	329,680	338,640	347,870	357,380	367,170	377,260	387,650
Interfund Charges	-	-		-										
Service Charges	193,524	159,700	163,040	166,480	170,020	173,670	177,430	181,300	185,280	189,380	193,610	197,960	202,440	207,060
Fines & Forfeitures	421,300	371,000	371,000	371,000	371,000	371,000	371,000	371,000	371,000	371,000	371,000	371,000	371,000	371,000
Investment Earnings	7,663	17,070	8,590	14,700	29,560	13,890	18,060	18,060	18,060	18,060	18,060	18,060	18,060	18,060
Other Revenue	3,432	-		-										
Transfer-In	4,111,730	4,724,790	4,894,150	5,156,200	5,358,880	5,619,600	5,842,840	6,067,230	6,268,480	6,382,050	6,399,856	6,639,309	6,887,050	7,143,407
207 - Special Police Fund	\$ 8,827,057	\$ 9,110,550	\$ 9,261,960	\$ 9,532,480	\$ 9,787,890	\$ 10,078,740	\$ 10,352,690	\$ 10,660,480	\$ 10,946,920	\$ 11,147,570	\$ 11,254,350	\$ 11,586,210	\$ 11,928,350	\$ 12,281,130
207 - Special Police														
Personnel Services	\$ 196,990	\$ 216,740	\$ 216,110	\$ 219,330	\$ 222,840	\$ 226,630	\$ 230,790	\$ 235,310	\$ 240,240	\$ 245,610	\$ 251,450	\$ 257,810	\$ 264,740	\$ 272,290
Operating Supplies	10,501	16,500	17,500	17,500	17,500	17,680	17,860	18,040	18,220	18,400	18,580	18,760	18,940	19,120
Professional Services	7,926,709	8,313,220	8,508,430	8,763,580	9,026,380	9,297,100	9,575,940	9,863,140	10,158,960	10,463,650	10,777,480	11,100,730	11,433,670	11,776,600
Interfund Charges	182,241	184,330	184,330	184,330	184,330	186,180	188,040	189,920	191,820	193,740	195,670	197,630	199,610	201,620
Other Expenses	38,285	21,920	10,400	10,510	10,510	10,620	10,730	10,840	10,950	11,060	11,170	11,280	11,390	11,500
Capital Outlay	-	-	-	-	-		-	-	-	-	-	-	-	-
Debt Service	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Transfer Out	341,221	357,840	325,190	337,230	326,330	340,530	329,330	343,230	326,730	215,110	-	-	-	-
207 - Special Police	\$ 8,695,946	\$ 9,110,550	\$ 9,261,960	\$ 9,532,480	\$ 9,787,890	\$ 10,078,740	\$ 10,352,690	\$ 10,660,480	\$ 10,946,920	\$ 11,147,570	\$ 11,254,350	\$ 11,586,210	\$ 11,928,350	\$ 12,281,130
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
	Actual	1st Qtr	Projected	Projected	Projected	Estimated								
Estimated Value - 1,0000 Mill	\$3,130,770	\$2,933,450	\$ 2,913,350	\$ 2,906,070	\$ 2,927,870	\$ 2,957,140	\$ 2,986,720	\$ 3,046,450	\$ 3,107,380	\$ 3,169,530	\$ 3,232,917	\$ 3,297,576	\$ 3,363,527	\$ 3,430,798

Cost of Police Services Millage I 2.77757431 3.10574579 3.179144284 3.28019628 3.343007032 3.408272858 3.466240558 3.499312314 3.522877794 3.51710506 3.4811747 3.513554012 3.546381397 3.579671906

Based on the assumptions used in our long-range forecasting model, the cost of police services, in year 2015 to 2024 could range from 3.43 mills to 3.58 mills provided the assumptions become actual results.



As both graphs show, as tax values fall and contract costs increase, General Fund becomes an ever increasing major funding source for the Special Police fund. Even with the FY2011 reduction in the number of contracted officers, the cost of the contract moves upward quickly from \$8 million in 2011 to just over \$10 million in 2019 based on current assumptions. You can also see from both the charts that the General Fund subsidy becomes the dominating funding source for Police Services growing from about 50% in 2011 to about 60% in 2019.

Important take away based on the forecast for this fund:

- Current Millages (I & II) will expire in tax year 2013 for FY2014. This forecast assumes renewal at current levels.
- Sheriff Contract Pricing Adjusts each Year which puts pressure on the Fund and since the two current police millage(s) are at their maximum level, those contract cost increases flow through to General Fund adding to pressure on that fund
- By 2019 General Fund will be providing approximately 60% of the funding needed to pay for police services.

Water Resource Fund

Model Updated May 3, 2012	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
244 - Water Resources Fund							•	•	
City Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses & Permits	590	-	-	-		-	-	-	-
Intergovernmental Revenue	97,078	38,000	-	-	-	-	-	-	-
Interfund Charges	-	-	-	-		-	-	-	-
Service Charges	25,293	23,700	23,700	23,700	23,700	23,700	23,700	23,700	23,700
Fines & Forfeitures	-	-	-	-	-	-	-	-	-
Investment Earnings	8,438	30,550	10,540	14,550	22,080	25,330	17,890	2,460	-
Other Revenue	22,296	12,000	12,000	12,000	12,000	12,000	12,000	12,000	12,000
Transfer-In	-	-	-	-	-	-	-	-	-
244 - Water Resources Fund	\$ 153,695	\$ 104,250	\$ 46,240	\$ 50,250	\$ 57,780	\$ 61,030	\$ 53,590	\$ 38,160	\$ 35,700
244 - Water Resources Fund									
Personnel Services	\$ 309,659	\$ 244,990	\$ 249,700	\$ 252,770	\$ 256,100	\$ 259,730	\$ 263,800	\$ 268,230	\$ 273,050
Operating Supplies	11,434	18,000	18,000	18,000	18,000	18,180	18,360	18,540	18,730
Professional Services	56,457	36,550	36,550	36,550	36,550	36,920	37,290	37,660	38,030
Interfund Charges	170,355	165,900	166,280	166,660	167,050	168,920	170,810	172,730	174,660
Other Expenses	114,410	153,900	161,170	161,170	153,900	155,440	156,990	158,560	160,150
Capital Outlay	235,487	48,000	-	-		-	-	-	-
Debt Service	-	•	-	-		-	-	-	-
Transfer Out	-	-	-	-	-	-	-	-	-
244 - Water Resources Fund	\$ 897,801	\$ 667,340	\$ 631,700	\$ 635,150	\$ 631,600	\$ 639,190	\$ 647,250	\$ 655,720	\$ 664,620
	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	1st Qtr	Projected	Projected	Projected	Estimated	Estimated	Estimated	Estimated
EXCESS OF REVENUE OVER	11Ctuui	131 (41)	Tiojected	Trojecteu	Trojected	Limuteu	Limuted	Limited	Limited
(UNDER) EXPENDITURES	\$ (744,106)	\$ (563,090)	\$ (585,460)	\$ (584,900)	\$ (573,820)	\$ (578,160)	\$ (593,660)	\$ (617,560)	\$ (628,920)
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BEGINNING FUND BALANCE	\$ 4,317,799	\$ 3,573,693	\$ 3,010,603	\$ 2,425,143	\$ 1,840,243	\$ 1,266,423	\$ 688,263	\$ 94,603	\$ (522,957)
ENDING FUND BALANCE	\$ 3,573,693	\$ 3,010,603	\$ 2,425,143	\$ 1,840,243	\$ 1,266,423	\$ 688,263	\$ 94,603	\$ (522,957)	\$ (1,151,877)

You may recall that in last year's Financial Forecast the Water Resource Fund was headed on a path of being out of all funding, including fund balance reserves, by 2015. Since that presentation, the Department of Public Services has put together a long-term plan in an attempt to match expenditures with available funding sources. Part of that plan was the suspending of all capital improvement projects. The postponement of those projects has resulted in the fund being able to exist for approximately three more years before all available resources are gone.

DPS will need to address and begin to put in place more items contained within their long range plan for this fund if this fund is to survive beyond 2018.

Important take away based on the forecast for this fund:

- Has no funding source. Must make fund balance last as long as possible to pay for maintenance costs related to the City's drain system.
- Department needs to bring more items identified in their long range plan forward and put them in place if this fund is to survive beyond 2018.
- Many of the City's drains were constructed under Chapter 20 of the Michigan Drain Code which obligates the City to pay Oakland County Water Resources for maintenance related work. This limits the City's ability to contain maintenance costs. The City needs to work towards gaining control over the maintenance of those drains.

Millage Opportunities

Over the next several years, there will be opportunities for the City to look at and possibility repurpose expiring millages. Let's look at those opportunities.

Drain Debt

Over the next couple years, several of our Drain Debt Millages (Fund # 331) will be expiring. In addition, we will also be using available fund balance reserves to fund Drain Debt payments

It may be an opportunity to ask voters if they would like to repurpose those expiring millages for Local Streets, Fire, Police or Water Resources (for drain maintenance)

	Actual	Actual	Projected	Estimated	Estimated	Estimated	Estimated	Estimated	Estimated
DEBT MILLAGE	2011	2012	2013 (1)	2014	2015	2016	2017	2018	2019
Drain Debt Fund	0.6018	0.4057	0.0526	0.0826	0.0776	0.0775	0.0759	0.0738	0.0730
City Wide Millage Rate	9.7060	9.7060	9.5239	9.5590	9.5570	9.2610	9.2567	9.2489	9.2417
Available for PossibleVoter Approved	Repurposing		0.1821	0.1470	0.1490	0.4450	0.4493	0.4571	0.4643

(1) Drain Debt Fund Balance(s) used to help fund debt payment

Green Space

Tax year 2014 for Fiscal Year 2015, will be the last year Green Space millage can be spread.

It may be an opportunity to ask voters if they would like to repurpose that expiring millage for Local Streets, Fire, Police or Water Resources (for drain maintenance)

OPERATING MILLAGE	2011	2012	2013	2014	2015	2016	2017	2018
Green Space / Natural Features	0.2972	0.2972	0.2972	0.2972	0.2972	-	-	-

Critical Factors to Focus on

- 40% of General Fund is transferred to other funds. Those transfers put pressure on General Fund and limit the services it delivers.
- Local Streets needs additional funding sources if it is wants to perform any major subdivision road reconstruction activity.
- Police Millage I & II expire in Tax Year 2013 and current Police Millage(s) only provide about 40% of the cost of police services into the future. The remainder is paid for by General Fund.
- Water Resource Fund needs a future funding source to pay for the maintenance performed by Oakland County Water Resources if it wishes to survive past 2018
- There could be an opportunities to seek voter approval to repurpose expiring Drain Debt and Green Space Millages.

SUMMARY

- Like many governments, the City was faced with an economic downturn, which
 challenged our ability to deliver programs and services supported by property taxes
 and state revenues.
- With Council's support we have been able to manage during the worst of the economic storm. Your careful prioritization of services and programs has made a difference
- Working together we have been able to use the fiscal forecast to move the City to a
 three year approach to budgeting, to bring services and expenses in line with revenue
 resources and to become pro-active and not re-active to those factors affecting our
 ability to deliver services to our citizens.

There are still financial challenges that lie ahead for the City but with careful planning many of these challenges can and will be turned into opportunities.